

VERNON STEWART, EXECUTIVE DIRECTOR

COMMUNITY RESOURCES DEPARTMENT | JUSTICE SERVICES DIVISION

**Community Corrections Board (CCB)**

**April 16, 2025, 12:15 p.m. - 1:45 p.m.**

**Meeting Agenda**

Justice Services Building, 1<sup>st</sup> Floor Conference Room 122, 17 N. Spruce St., Colorado Springs 80905

Or join virtually via TEAMS. [Join the meeting now](#). Email for the invitation:

[cassidykeltner@elpasoco.com](mailto:cassidykeltner@elpasoco.com) Or call in (audio only): 1-719-283-1263. \_Phone Conference ID: 363 528 66#

This meeting will be recorded.

	<u><b>Item</b></u>	<u><b>Presenter</b></u>	<u><b>Recommended Action</b></u>
1.	<b>Call Meeting to Order</b>	Chair	
2.	<b>Attendance</b>	Chair	Roll Call
	a) Introduction of members and guests		
	b) Requests for excused absences		
3.	<b>Case Review</b>		
	a) VRA Statements	Tiffany Weaver	Information
	b) Discussion and Balloting	Chair	Balloting
4.	<b>Approval of Minutes &amp; Presentation</b>		
	a) Ratify meeting minutes for March 19 and the electronic meeting minutes of March 5, 12, and 26, 2025.	Chair	Vote
5.	<b>Program Reports</b>		
	a) Embrace (ECC) & Peer Mentor Update	Jenner Behan	Information
	b) Community Alternatives of El Paso County (CAE)	Gwen Barlow	Information
6.	<b>Monthly Reports</b>		
	a) SFY25 Financial Report	MaCain Hildebrand	Information
	b) Provider Termination Reports	MaCain Hildebrand	Information
	c) Staff Report	MaCain Hildebrand	Information
7.	<b>Old Business</b>		
	a) Embrace Waiver Request of Standard OMA-010	Sue Kuiper	Vote

- |            |  |                   |             |
|------------|--|-------------------|-------------|
| <b>8.</b>  | <b>New Business</b>                            |                   |             |
|            | a) DCJ SOMB Presentation                       | Erin Austin       | Information |
|            | b) SFY25 2 <sup>nd</sup> Half Facility Payment | Christine Burns   | Vote        |
|            | c) Transition Referral Waitlist                | MaCain Hildebrand | Information |
| <b>9.</b>  | <b>Case Review - Ballot Results</b>            | Chair             | Information |
| <b>10.</b> | <b>Board / Staff Comments</b>                  | Chair             | Comments    |
| <b>11.</b> | <b>Adjournment</b>                             |                   |             |

**Next meeting date: Wednesday, May 21, 2025, at 12:15 p.m.**

Board Members: Chantel Bruce, Colleen Layman, Judge Chad Miller, Judge Cynthia McKedy, Lt. Ryan Tepley, Lt. Derek Mower, Manuela Reising, LeeAnn Ortega, Ryan Graham, Rose Roy (proxy for Deanna O'Reilly), Jerry Jones, and Brent Nelson.

Excused absences: Lorena Gray, Michael Publicker, and Erin Bents.

Unexcused absences: N/A

Staff present: McCain Hildebrand, Daniel Huddleston, Tiffany Weaver, Cassidy Keltner, Kristin Cronk, Christine Burns, and Terry Sample.

Guests present: David Gonzales, Mark Wester, Dr. Sue Kuiper, Carrie Gavitt, Juan Saucedo, Sarah Baldwin, Brian Conway, and Brandon Moss.

1. **Chantel Bruce called the meeting to order at 12:15 p.m.** The Board meeting was held with members attending virtually or in person.

2. **Attendance:** Chantel Bruce called roll; Mark Wester and David Gonzales requested excused absences for the in-person meeting on April 16th.

3. **Case Review:**

a. **VRA Statements:** Statements provided by victims or victim representatives for offenders.

b. **Discussion and Balloting:** No Discussion. Balloting was opened.

4. **Approval of Minutes and Presentation:**

a. **Colleen Layman moved, and Judge McKedy seconded ratifying the meeting minutes for February 19<sup>th</sup> and the electronic meeting minutes from February 5<sup>th</sup>, 12<sup>th</sup>, and 26<sup>th</sup>, 2025. The motion passed unanimously by roll call vote.**

b. Brent Nelson joined the meeting online at 12:20pm; Judge Chad Miller joined the meeting online at 12:22pm.

5. **Program Reports:**

a. **Embrace (ECC):** Mark Wester reported for Embrace; he stated that their residential capacity is currently at 286 clients with 234 beds allocated by DCJ; that the child support collected was \$5,582.22, and restitution collected was \$5,674.60; he reported that Embrace had 73 admissions with 40 residential terminations during January; that the successful completion rate was 60.0%, totaling 24; that the negative terminations were 40.0%, totaling 16; the negative terminations included 22.5% for escapes, totaling nine; and 17.5% for technical violations, totaling seven.

Mr. Wester reported that there were 62 referrals in February, including 40 Diversion and 32 Transition referrals; he reported that Embrave accepted 100% of auto Diversion referrals and 78% of criteria Diversion referrals; that Embrave accepted 100% of auto Transition referrals and 100% criteria Transition referrals.

Mr. Wester reported that current staff vacancies include eight security positions, three case manager positions, one treatment staff position, and one support staff position; Mr. Wester reported that the current client employment rate is 67.8%, and that the positive UA rate for the month is 1.8%; he reported that Embrave imposed 136 client sanctions in January; that there were 11 medical emergencies during February; he reported that there were seven grievances submitted.

Mark Wester reported that QAPI has been redefined for 2025; that QAPI created auditing tools for case management; that all frontline supervisors met and established a finalized QMAP policy; and that Embrave is currently working on formalizing their partnership with Goodwill for employment of their clients.

- b. **Community Alternatives of El Paso (CAE)**: David Gonzales reported for CAE; Mr. Gonzales stated that their current bed count is 235, with 235 allocated by the Division of Criminal Justice (DCJ); that the total child support collected was \$3,502.77 and restitution was \$7,377.38; that there were 53 admissions and 30 terminations in January; that the successful program completion rate was 70.0%; and that the negative termination rate was 30.0%, which included eight escapes and one house technical violation; that there were seven medical emergency incidents, and 21 client sanctions were imposed; that current staff vacancies include five security positions, two treatment staff positions, and four case management positions, and that CAE hired one new security staff member.

David Gonzales reported 29 Diversion and 36 Transition referrals in January; CAE's client employment rate was 70.7%, and their UA positivity rate was 4.5%; Mr. Gonzales reported eight client grievances during February.

Mr. Gonzales reported that in February, the skill development focus for staff was on demonstrating milieu management for effective role modeling and responsivity; that during the February All Staff meeting, the PREA responder card and different scenarios were discussed; and that in February, CAE graduated two individuals from their IRT program. This program started on 5/8/24, and the current number of graduates is 23.

David Gonzales reported on CAE's KPI's; he stated that for January, their goal to increase the successful program completion rate is currently at 70.0% (target  $\geq 58.3\%$ ), their goal to improve the employment rate is at 70.7% (target  $\geq 81.1\%$ ), and their goal to decrease positive drug test results is at 4.5% (target  $\leq 5.5\%$ ).

## 6. Monthly Reports:

- a. **SFY24 Financial Report:** MaCain Hildebrand reported that the February 2025 expenditures were expected to be at 66.67%; that CAE was at \$4,196,507.31 expended, representing 3.10% underspent; and that Embrace was at \$4,359,815.95 expended, representing 1.61% underspent.
- b. **Provider Termination Report:** MaCain Hildebrand reported that for February 2025, Community Alternatives of El Paso County had a 70.0% positive/successful termination rate, a 23.33% unauthorized absence termination rate, and a 6.67% technical violation termination rate; he reported that Embrace had a 60.53% positive/successful termination rate, a 21.05% unauthorized absence termination rate, and a 18.42% technical violation termination rate.
- c. **Staff Report:** MaCain Hildebrand reported that the Justice Services Department is now housed under the newly created Community Resources Department, which also includes Environmental Services and Veteran Services; that Vernon Stewart will serve as the Executive Director; he reported that this will not result in additional organizational changes within Justice Services; Mr. Hildebrand stated that Mark Allison, Cassidy Keltner, and Kristin Cronk are working with CAE and Embrace to explore options for a more streamlined web-based reporting process.

7. **Old Business:** None for this month.

8. **New Business:**

- a. **Board Decisions with Victim Involvement:** Justice Services Administrative Assistant Kristin Cronk presented reports to the board about the impact of several factors on the boards' community corrections eligibility decisions when reviewing Transition and Diversion clients using data from the 2<sup>nd</sup> Quarter of SFY 24-25.
- b. **Standardized Definition of Recidivism:** MaCain Hildebrand reported on the Recidivism Definition Working Group (RDWG) established in the 2023 Colorado legislative session; specifically, he discussed the RDWG's final report summarizing their work, and the three specific components of Colorado's statewide definition of recidivism effective July 1, 2025.
- c. **Embrace Waiver Request of Standard OMA-010:** Dr Sue Kuiper and Carrie Gavitt spoke to the board about the request for the board to approve a waiver for Brandon Moss to be hired as a Peer Support Specialist at Embrace; she reported on his work in their facility as a prior client and current peer mentor on parole status; also present were two peer mentors currently working in similar positions who were previously approved by the board; Mr. Moss spoke to the board about his history and current aspirations; the board discussed before voting.

4<sup>th</sup> Judicial District Community Corrections Board (CCB)  
MINUTES  
March 19, 2025

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**Colleen Layman moved, and Judge McKedy seconded the endorsement of Embrave's waiver request to hire Brandon Moss. The motion passed unanimously by roll call vote.**

- d. **Embrave Waiver Request of Standard OMA-013:** Dr. Sue Kuiper and Brandon Moss spoke to the board about his request for a waiver to allow him to be hired at Embrave as a Peer Support Specialist; there was an engaged board discussion with questions regarding the job duties and security precautions; Dr. Kuiper addressed this concern to the board's satisfaction.

**Colleen Layman moved, and Judge McKedy seconded the endorsement of Embrave's waiver request to hire Brandon Moss. The motion passed unanimously by roll call vote.**

9. **Case Review – Ballot Results:** The Chair read the ballot results.

**Board/Staff Comments:** No additional comments were contributed.

10. **Adjournment:** Chantel Bruce adjourned the meeting at 1:00 p.m.

Respectfully submitted,

**APPROVED**

*By MaCain Hildebrand at 8:56 am, Apr 11, 2025*

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MaCain Hildebrand, Justice Services Manager  
El Paso County Community Corrections

Confirmed:



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Chantel Bruce, Chair  
El Paso County Community Corrections Board

**El Paso County Community Corrections Board**  
**Ballot of March 19, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on  
April 16, 2025.

<b>Accept</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider*</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
MARTIN, KIRK	25-0851	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	11	1	1
MARTIN, CAMERON	25-0852	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	9	3	1
PINION, SEAN	25-0855	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	10	2	1
LOSOYA, LOUIS	25-0856	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	9	2	2
APONTE, JOSE A	25-0859	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	4	1
REEDER, JUSTIN M	25-0861	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	10	2	1
MEADE, AMANDA J	25-0862	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	9	3	1
GARCIA, MARK A	25-0863	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	7	5	1
GARVIN, MARKQUIN D	25-0865	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	7	5	1
DARENSBOURG, LAFARRIN J	25-0866	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	4	1
GUERRA, ANTHONY S	25-0867	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	4	1
KRUIS, JOSEPH M	25-0869	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	9	3	1
SCHULTZ, JEREMY	25-0870	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	4	1
GEORGE, DAVEY	25-0871	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	11	1	1
MOORE, WILLIE J	25-0872	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	7	5	1
BLAKENSHIP, KENNETH M	25-0873	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	7	5	1

<b>Reject</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
FOWLER, NICHOLE	25-0853	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	6	6	1
SOTO-ANGUAMEA, ANGEL	25-0854	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	4	8	1
MCINNIS, MAURICE	25-0857	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	6	6	1
HUGHES, OZAVIER	25-0858	D	<input type="checkbox"/>	<input type="checkbox"/>	1st	ECC	4	8	1
VIGIL, MARK	25-0860	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	5	7	1
ARMSTRONG, MARSHALL C	25-0864	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	3	9	1
SALAZAR, GILBERT A	25-0868	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	6	6	1
LABADIE, JOHN J	25-0874	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	3	8	1
JOHNSON, THOMAS L	25-0875	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	3	8	1

**El Paso County Community Corrections Board**  
**Ballot of March 19, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on April 16, 2025.

**Legend:**

- CAE = Community Alternatives of El Paso County**
- ECC = Embrace**
- C = Condition of Parole with or without IRT**
- D = Diversion Residential and Non-Residential**
- T = Transition with or without IRT**
- \* = Or another Community Corrections Program within the Jurisdiction**

El Paso County Community Corrections Board  
Electronic Screening Minutes  
March 5, 2025

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Staff present: Daniel Huddleston  
Others present: Tiffany Weaver

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The meeting was called to order at 1:00 p.m.

**1. Ballots:** Daniel Huddleston tabulated ballots.

Meeting was adjourned at 1:17 p.m.

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Respectfully submitted,

**APPROVED**  
By Daniel Huddleston at 1:18 pm, Mar 05, 2025

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Daniel Huddleston  
Community Corrections Specialist

Confirmed:

  
Chantel Bruce, Chair  
El Paso County Community Corrections Board

**El Paso County Community Corrections Board**  
**Ballot of March 05, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on  
April 16, 2025.

<b>Accept</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider*</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
GUTIERREZ SANABRIA, CECILIA	25-0802	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	11	2	1
DAVIS, STEPHANIE	25-0803	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	9	4	1
FRAIRE, GEORGE	25-0804	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	2	1
HERNANDEZ, NATHANIEL	25-0806	D	<input type="checkbox"/>	<input type="checkbox"/>	15th	ECC	9	3	1
CORAN, JOHN	25-0807	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	2	1
MCELROY, SHAWN	25-0808	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	8	4	1
WALKER, MIKAYLA	25-0809	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	10	2	1
RUBALCABA, JACOB T	25-0811	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	4	1
ATKINS, DEMETRIOUS C	25-0813	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	9	3	1
MEDINA, MICHAEL A	25-0815	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	7	5	1
CHAVEZ, ALFREDO	25-0817	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	7	5	1
GARCIA, ELOY	25-0818	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	4	1
WORKMAN, MARK J	25-0821	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	9	3	1
HINKLE, DAVID L	25-0822	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	7	5	1
ESPINOZA, ERNEST L	25-0824	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
CURRY, ABRAHAM T	25-0825	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	7	6	1

<b>Reject</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
RHODES, JOSEPH	25-0801	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	5	8	1
JONES, MALIK	25-0805	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	2	10	1
SMITH, TRENTON E	25-0810	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	6	6	1
STONEKING, DOUGLAS E	25-0812	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	3	9	1
CONNER, EDWARD	25-0814	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	5	7	1
HARNEY, NATHANIEL	25-0816	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	6	6	1
MENDOZA, MATHUE B	25-0819	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	6	6	1
JONES, DEWAYNE A	25-0820	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	3	8	2
BLACKFORD, MICHAEL	25-0823	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	4	9	1

**El Paso County Community Corrections Board**  
**Ballot of March 05, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on April 16, 2025.

**Legend:**

- CAE = Community Alternatives of El Paso County**
- ECC= Embrace**
- C = Condition of Parole with or without IRT**
- D = Diversion Residential and Non-Residential**
- T = Transition with or without IRT**
- \* = Or another Community Corrections Program within the Jurisdiction**

El Paso County Community Corrections Board  
Electronic Screening Minutes  
March 12, 2025

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Staff present: Daniel Huddleston  
Others present: Tiffany Weaver and Cassidy Keltner

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The meeting was called to order at 1:00 p.m.

**1. Ballots:** Daniel Huddleston tabulated ballots.

Meeting was adjourned at 1:39 p.m.


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Respectfully submitted,

**APPROVED**  
By Daniel Huddleston at 2:05 pm, Mar 12, 2025

Daniel Huddleston  
Community Corrections Specialist

Confirmed:

  
Chantel Bruce, Chair  
El Paso County Community Corrections Board

**El Paso County Community Corrections Board**  
**Ballot of March 12, 2025**  
**MANDATORY BOARD REVIEW**

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<b>Accept</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider*</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
ARGO, DANIEL	25-0826	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	11	2	1
GONZALEZ, DAYRAN C	25-0828	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	13	0	1
HULETT, ABBY	25-0830	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	7	5	2
TEMPLETON-COX, DOMINICK	25-0832	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	12	1	1
HERNANDEZ, JORGE	25-0833	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	11	2	1
MARTINEZ, KATHY P	25-0834	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
WINDLE, TANNER M	25-0836	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	5	1
ROLDAN, KEVIN O	25-0838	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
BIERHAUS, CHRISTOPHER D	25-0839	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	9	4	1
MICHEL, BOBBIE C	25-0841	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
PARKS, FRANKLIN T	25-0842	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	9	4	1
WATSON, CALEB L	25-0844	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	9	4	1
WATKINS, DAMIAN P	25-0847	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
GRIMES, MICHAEL D	25-0849	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1
WOODLEY, KEVIN G	25-0850	C	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	5	1

<b>Reject</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
BRIGGS, ALYSSA	25-0827	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	3	10	1
ALMENDARIZ, OSCAR	25-0829	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	5	8	1
COBB, FEBRUARI	25-0831	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	2	11	1
ARCINIEGA, MEKAL T	25-0835	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	2	11	1
ORTIZ, VERONT A	25-0837	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	5	8	1
LEWIS, JOHNATHAN C	25-0840	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	6	7	1
WHITE, SAMUEL K	25-0843	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	6	7	1
CROFT, DONNIE A	25-0845	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	5	8	1
WALLACE, ALLORA	25-0846	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	1	12	1
MATHESON, SCOTT W	25-0848	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	3	10	1

**El Paso County Community Corrections Board**  
**Ballot of March 12, 2025**  
**MANDATORY BOARD REVIEW**

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**Legend:**

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- C = Condition of Parole with or without IRT**
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- T = Transition with or without IRT**
- \* = Or another Community Corrections Programs within the Jurisdiction**

El Paso County Community Corrections Board  
Electronic Screening Minutes  
March 26, 2025

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Staff present: Daniel Huddleston  
Others present: Tiffany Weaver and Cassidy Keltner

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The meeting was called to order at 1:00 p.m.

**1. Ballots:** Daniel Huddleston tabulated ballots.

Meeting was adjourned at 1:01 p.m.

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Respectfully submitted,

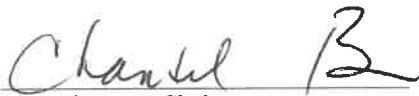
**APPROVED**

*By Daniel Huddleston at 1:01 pm, Mar 26, 2025*

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Daniel Huddleston  
Community Corrections Specialist

Confirmed:



Chantel Bruce, Chair  
El Paso County Community Corrections Board

**El Paso County Community Corrections Board**  
**Ballot of March 26, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on  
April 16, 2025.

<b>Accept</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider*</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
BARBER, GARY	25-0876	D	<input type="checkbox"/>	<input type="checkbox"/>	11th	CAE	8	4	1
BARROW, NATHANIEL P	25-0878	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	9	3	1
WEBER, EZEKIEL	25-0879	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	8	4	1
WASKOSKY, JULIUS	25-0880	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	1	2
QUEEN, DALLAS	25-0881	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	2	1
WILLER, THOMAS	25-0882	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	2	1
ABNEY, CIERRA	25-0884	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	ECC	10	2	1
POWELL, KENNETH	25-0886	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	7	5	1
LONGO, RYAN	25-0887	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	10	2	1
OSBURN, GREGORY	25-0889	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	10	2	1
TOLLE, BENJAMIN C	25-0890	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	8	4	1
GLASS, JAVARIS M	25-0891	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	11	1	1
MCCLAIN, CHRISTOPHER J	25-0896	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	10	2	1
WHEELER, ANTHONY J	25-0897	T	<input type="checkbox"/>	<input type="checkbox"/>		ECC	7	5	1
RIVAS, ANDRAYA	25-0898	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	12	0	1
HURT, CEVERRIS O	25-0899	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	8	3	2
BETZ, ANTHONY D	25-0900	C	<input type="checkbox"/>	<input type="checkbox"/>		CAE	10	2	1

<b>Reject</b>									
<b>Offender Name</b>	<b>CCD #</b>	<b>Referral</b>	<b>IRT</b>	<b>WRP</b>	<b>JD</b>	<b>Provider</b>	<b>Approve</b>	<b>Reject</b>	<b>Abst</b>
VANMATRE, KODY W	25-0877	D	<input type="checkbox"/>	<input type="checkbox"/>	10th	ECC	4	8	1
BAPTISTE SHABAZZ, JALEEL	25-0883	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	4	8	1
EDWARDS, NAKIYA	25-0885	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	6	6	1
SILVIA, WILLIAM	25-0888	D	<input type="checkbox"/>	<input type="checkbox"/>	4th	CAE	4	8	1
VIGIL, RODRICK M	25-0892	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	5	7	1
HANCOCK, BRANDON M	25-0893	T	<input checked="" type="checkbox"/>	<input type="checkbox"/>		CAE	5	7	1
JAGO, VERNON D	25-0894	T	<input type="checkbox"/>	<input type="checkbox"/>		CAE	3	9	1
BELL, ZHANE C	25-0895	T	<input checked="" type="checkbox"/>	<input type="checkbox"/>		CAE	5	7	1

**El Paso County Community Corrections Board**  
**Ballot of March 26, 2025**  
**MANDATORY BOARD REVIEW**

Pursuant to Section E16 of the OFFENDER PLACEMENT REVIEW PROCEDURES adopted by the El Paso County Community Corrections Board on July 25, 1997 and amended on January 17, 2024, the results of the ballot are reported to and ratified by the El Paso County Community Corrections Board on April 16, 2025.

**Legend:**

- CAE = Community Alternatives of El Paso County**
- ECC= Embrace**
- C = Condition of Parole with or without IRT**
- D = Diversion Residential and Non-Residential**
- T = Transition with or without IRT**
- \* = Or another Community Corrections Program within the Jurisdiction**

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Program Report / Embrace (ECC)

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 5-a

**Presenter:** Jenner Behan, Quality Assurance Coordinator, ECC

**Information:** X

**Endorsement:**

#### **Background Information:**

Program to provide insight and information on facility demographics, admissions and terminations, facility staffing, activity, and other notable information.

#### **Recommended Motion:**

N/A

Embrave VENDOR REPORT

Month	March	YEAR	2025
-------	-------	------	------

Facility Capacity:	289
DCJ Allocation:	234

FACILITY DEMOGRAPHICS					
Diversion:	111	IRT:	36	Diversion Out of District:	10
Transition:	104	RDDT:	0		
Condition of Parole:	9	CRP:	13		
Condition of Probation:	0	Non CRP SO:	6		
Non-Residential:	58	Criteria Cases:	168		

FINANCIAL FEES	
Total Financial Fees	Total
Child Support	\$5,875.00
Restitution	\$31,309.99

ADMISSIONS						Specialized Treatment			
	<u>Diversion</u>	<u>Transition</u>	<u>Condition of Parole</u>	<u>Condition of Probation</u>	<u>Non-Residential:</u>	Intensive Residential Treatment (IRT)	Residential Dual Diagnosis (RDDT)	Community Responsibility Program (CRP)	<u>Total</u>
Total	22	22	4	1	10	9	0	0	68

TERMINATIONS					Specialized Treatment Terminations				<u>Non-Residential Terminations</u>
	<u>Diversion</u>	<u>Transition</u>	<u>Condition of Parole</u>	<u>Condition of Probation</u>	Intensive Residential Treatment (IRT)	Residential Dual Diagnosis (RDDT)	Community Responsibility Program (CRP)	<u>Total</u>	<u>1</u>
Successful	15	11	2	0	5	0	0	33	2
Negative	8	7	1	0	2	0	0	18	0
Total	23	18	3	0	7	0	0	51	2

PROGRAM TERMINATIONS			
<u>Termination Reasons</u>	<u>Total</u>	<u>Percentage</u>	<u>Non-Residential Termination Reasons</u>
Successful Program	33	64.7%	2
Client Status Change - (Transfer to Another CC, Transfer to IRT, Reject After Accept.. - See CCIB)	5	NA	0
Negative	18	35.3%	0
Escape	11	21.6%	0
House/Technical Violations	7	13.7%	0
Committed New Crime - During Placement	0	0.0%	0
Warrant/Pending Crime - Prior to Placement	1	2.0%	0

FACILITY STAFFING				
<u>Staffing</u>	<i>Budgeted FTE's</i>	<i>New Hires</i>	<i>Terminated</i>	<i>Vacant FTE</i>
Security	44.6	1	1	9
Case Management	22	0	0	2
Treatment Staff	9.7	0	0	2.7
Admn	11	0	1	1
Support Staff (Other)	9	0	1	2
Non-Residential	2.4	0	0	0

NOTIFICATIONS & INCIDENT/CRITICAL REPORTS						PROGRAM UPDATE			
Type		Diverson	Transition	COPr	COP	Total	Type	Current Month Rate	Previous Month Rate
New Criminal Offense		0	0	0	0	<u>0</u>	Employment Rate	74.62%	67.8%
Assault		0	0	0	0	<u>0</u>	UA Positive Rate	2.4%	<u>1.8%</u>
Fighting		0	0	0	0	<u>0</u>	Raw UA Data		
Possession of Dangerous Drugs		0	0	0	0	<u>0</u>	Total/Positive	1250 / 30	1250 / 23
Positive Urinalysis		19	11	0	0	<u>30</u>	Type	Current Month Count	Previous Month Count
Unauthorized Absence: Escape - Confirmed Less than 2 hours - Late return	Escape	6	4	1	0	<u>11</u>	Client Grievances	7	11
	Sanctions	99	46	0	9	<u>154</u>	Citizen Complaints	0	0
Medical Emergency		2	2	0	0	<u>4</u>	IRT Waitlist	20	0
Health Related Outbreak (Bed Bugs, COVID, FLU, etc.)		0	0	0	0	<u>0</u>	Dual Supervision	0	0
Death		0	0	0	0	<u>0</u>			
PREA Allegation		1	0	0	0	<u>1</u>			
Use of Force		0	0	0	0	<u>0</u>			
TOTAL		<u>127</u>	<u>63</u>	<u>1</u>	<u>9</u>	<u>200</u>			
Diversion Criteria Referrals						Diversion Auto Referrals			
Referrals	Approved	Denied	Referrals	Approved	Denied	Total Referrals			
37	35	3	25	25	0	62			
Transition Criteria Referrals						Transition Auto Referrals			
Referrals	Approved	Denied	Referrals	Approved	Denied	Total Referrals			
42	39	4	6	5	1	48			

Jenner Behan

Director Signature/Designee

4/7/2025

DATE

<b><u>PACE Audit</u></b>	
1. Strategy: Enhance case management ranks and training to improve client skill training and outcomes. SKILL TRAIN - FACTOR 4	
STAFF DEVELOPMENT:	Embrave is working on getting front line staff through NCI training for de-escalation
2. Strategy: Review and enhance level system with measurable and objective components to increase transparency and consistency of client reinforcement and progression. (Developing and utilizing a level system (5-1) with measurable components creates transparency and consistency in client movement and reinforcement through earned privileges)	
PROGRAM DEVELOPMENT:	
3950 RENOVATION:	
<b><u>CORE Security Audit</u></b>	
CS-010: Random Headcouts & Facility Walkthroughs	
CS-042: Job Search	Embrave is still working on formalizing a relationship with goodwill for job resources
CS-060: Substance Testing Process	
OMA-020: Milieu Management	
<b>Additional Comments:</b>	



5465 Mark Dabbling Blvd  
Colorado Springs, CO 80918  
Phone 719-473-4460

### Key Performance Indicators

1. Lower Involuntary staff terminations below the established baseline of 32%
  - a. Our Q1 involuntary staff turnover was 14%.
    - i. Our final number for Calendar year 2024 was 35%
2. Increase the average length of stay for staff members to greater than 3 years.
  - a. . Our average length of stay for Q1 is 4.5 years
    - i. Our Final Average Length of stay for 2024 was 4.5 years.
3. Provide six unique kinds of staff training sessions for the year.
  - a. Four unique training sessions have been held this year.
    - i. CPR – 4 Sessions
    - ii. SOA-R – 1 Sessions
    - iii. Motivational Interviewing – 1 Session
    - iv. Nonviolent Crisis Intervention – 1 Session
1. Achieve the goal of 75% of staff identifying that they have adequate training.
  - i. Overall satisfaction of courses for Q1 is 100%
  - ii. Our final staff satisfaction for 2024 Overall satisfaction of courses is 92.1%, with a 7.9% neutral voting.

**We can do more together.**

[www.embrave.org](http://www.embrave.org)

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Program Report / Community Alternatives of El Paso County (CAE)

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 5-b

**Presenter:** Gwen Barlow, Assistant Facility Director, CAE

**Information:** X

**Endorsement:**

#### **Background Information:**

Program to provide insight and information on facility demographics, admissions and terminations, facility staffing, activity, and other notable information.

#### **Recommended Motion:**

N/A

## COMMUNITY ALTERNATIVE OF EL PASO COUNTY (CAE) VENDOR REPORT

Month	March	YEAR	2025
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Facility Capacity:	228
DCJ Allocation:	235

### FACILITY DEMOGRAPHICS

Diversion:	95	IRT:	11	Diversion Out of District:	5
Transition:	115	RDDT:	0		
Condition of Parole:	7	CRP:	13		
Condition of Probation:	0	Non CRP SO:	3		
Non-Residential:	54	Criteria Cases:	135		

### FINANCIAL FEES

Total Financial Fees	Total
Child Support	\$3,471.50
Restitution	\$8,237.89

### ADMISSIONS

	<u>Diversion</u>	<u>Transition</u>	<u>Condition of Parole</u>	<u>Condition of Probation</u>	<u>Non-Residential:</u>	Intensive Residential Treatment (IRT)	Residential Dual Diagnosis (RDDT)	Community Responsibility Program (CRP)	Total
Total	16	18	1	0	7	10	0	0	52

### Specialized Treatment

### TERMINATIONS

	<u>Diversion</u>	<u>Transition</u>	<u>Condition of Parole</u>	<u>Condition of Probation</u>	Intensive Residential Treatment (IRT)	Residential Dual Diagnosis (RDDT)	Community Responsibility Program (CRP)	Total	<u>Non-Residential Terminations</u>
Successful	8	18	1	0	3	-	-	30	4
Negative	7	7	1	1	0	-	-	16	0
Total	15	25	2	1	3	0	0	46	4

### Specialized Treatment Terminations

### PROGRAM TERMINATIONS

Termination Reasons	Total	Percentage	<u>Non-Residential Termination Reasons</u>
Successful Program	30	65.2%	4
Client Status Change - (Transfer to Another CC, Transfer to IRT, Reject After Accept.. - See CCIB)	6	NA	2
Negative	16	34.8%	0
Escape	10	21.7%	0
House/Technical Violations	5	10.9%	
Committed New Crime - During Placement	1	0.0%	0
Warrant/Pending Crime - Prior to Placement	0	0.0%	0

### FACILITY STAFFING

Staffing	Budgeted FTE's	New Hires	Terminated	Vacant FTE
Security	29	4	2	4
Case Management	18	1	1	2
Treatment Staff	4	1	0	0
Admn	6	0	0	0
Support Staff (Other)	7	0	0	0
Non-Residential	0	0	0	

NOTIFICATIONS & INCIDENT/CRITICAL REPORTS						PROGRAM UPDATE		
Type	Diverson	Transition	COPr	COP	Total	Type	Current Month Rate	Previous Month Rate
New Criminal Offense	0	0	0	0	0	Employment Rate	71.4%	70.7%
Assault	0	0	0	0	0	UA Positive Rate	4.7%	4.5%
Fighting	0	0	0	0	0	Raw UA Data		
Possession of Dangerous Drugs	0	0	0	0	0	Total/Positive	1056/50	999/45
Positive Urinalysis	23	26	0	1	50	Type	Current Month Count	Previous Month Count
Unauthorized Absence: Escape - Confirmed Less than 2 hours - Late return	Escape	4	4	1	1	Client Grievances	5	8
	Sanctions	9	8	0	0	Citizen Complaints	0	0
Medical Emergency	1	2	0	0	3	Dual Supervision	0	0
Health Related Outbreak (Bed Bugs, COVID, FLU, etc.)	0	0	0	0	0			
Death	0	0	0	0	0			
PREA Allegation	0	0	0	0	0			
Use of Force	0	0	0	0	0			
TOTAL	37	40	1	2	80			
Diversion Criteria Referrals			Diversion Auto Referrals					
Referrals	Approved	Denied	Referrals	Approved	Denied	Total Referrals		
18	14	4	11	11	0	29		
Transition Criteria Referrals			Transition Auto Referrals					
Referrals	Approved	Denied	Referrals	Approved	Denied	Total Referrals		
45	44	1	5	5	0	50		

David Gonzales

Director Signature/Designee

4/10/2025

DATE

<b><u>PACE Audit</u></b>	
Areas of Focus: STAFF DEVELOPMENT:SD-070, SD-090 and SD-100 Train all staff in the areas of MI/SOA-R/Staff Impact and Progression Matrix	
<b>Fidelity Specialist and Case Manager Supervisor to measure staff progress via observation and auditing of case plans.</b>	In January, we had the new case manager supervisor and a new case manager attend SOA-R training presented by DCJ staff. In December, We had a new Case Manager Supervisor start. She did a lot of shadowing and learning about what Community Corrections is in Colorado. A Case Management Supervisor sat with each of the case managers, and where available for the coaching and feedback, when they conducted their first assessments. Case Management Supervisors have been providing feedback with the Case Managers on their audits and their assessments. Case Managers are appreciating the feedback.
Skill Development with Directed Practice: Staff to demonstrate milieu management for effective role modeling and responsivity.	
<b>Fidelity Specialist and Case Manager Supervisor to measure staff progress via observation and auditing of case plans.</b>	In March's All Staff, we continued to discuss the PREA first responder card, as there was new staff present. In February's All Staff, the PREA first responder card was discussed, as well as different situations. In January's All Staff, we covered PREA and what the reporting expectations are. During monthly meetings, professional communication is discussed with staff regarding resident interactions. During management rounds, both Security and Case management staff were observed having meaningful contacts with the resident population.
<b><u>CORE Security Audit</u></b>	
<b>Search and Contraband Training for staff: Scheduled and Completed Training *CS-30 Contraband</b>	Facility searches of bunks and common areas continue in accordance with policy.

<p><b>*CS Substance Use Monitoring Drug Interdiction Events and Outcomes: Security Manager and Fidelity Specialist observations, audits, findings and actions taken.</b></p>	<p>On 12/5/24, a K9 search was conducted. No major contraband was found. In November, we saw an uptake of "Spice use." Since it became a safety concern for staff and other residents, several residents were reviewed for terminated that had positive UA's and emergency medical response (AMR), and paraphernalia on them. Security staff are carrying narcan on their person. Five total Narcan kits are available on each shift, to include additional pouches for staff to sign out.</p>
<p><b>*CS Client Monitoring : Random off-site monitoring of job search, work, pass and furlough activity CS* 50 Recording Authorized Absences *Client Supervision - CS Facility Checks</b></p>	<p>Glympse is required for every resident prior to leaving must show proof to staff. The Glympse location app is being utilized to assist with whereabouts checks.</p>
<p><b>Fidelity Specialist and Case Manager Supervisor observations, audits, and actions taken.</b></p>	<p>The Fidelity Specialist and Case Manager Supervisor continue to conduct monthly audits to identify any deficiencies. Follow up occurs to ensure those issues are resolved.</p>

**Additional Comments:** In March, we graduated 3 from our IRT program. Started program-5/8/24, IRT graduation total since Mar is 25.

## MEMORANDUM

**TO:** El Paso County Justice Services

**FROM:** David Gonzales, Facility Director

**DATE:** April 10, 2025

**RE:** Key Performance Indicators (KPIs)

The following is the current status on the KPIs for Community Alternatives of El Paso County:

### KEY PERFORMANCE INDICATORS

MONTHS	Employee Retention – maintain all current incentives - DCJ	Retention Participate in 4 hiring + virtual events- DCJ	Training- Develop and implement a Mentoring Program- DCJ	Three unique staff training opportunities – EPC/DCJ	Successful Program Completion Rate (+1%) EPC	Increase Resident Employment Rate (+1/2%) EPC	Decrease Pos Drug Test Rate (-1/2 %) EPC
January 2025	1.76%	0	Ongoing - 2	0	59.5%	76.1%	5.3%
February 2025	91.23%	0	Ongoing - 2	0	70%	70.7%	4.5%
March 2025	101%	0	Ongoing-2	0	65.2%%	71.4%	4.7%
April 2025							
May 2025							
June 2025							
July 2025							
August 2025							
September 2025							
October 2025							
November 2025							
December 2025							
Previous Year Total/Avg	13/49	4	2	13	61.69%	78.07%	6.34%
Current Status Total/Average	16/49	0	2	0	64.9%	73.7%	4.8%
Target Goal	12	4 + virt	1	4	58.3%	81.1%	5.5

Month: What unique training was completed for that month.

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** SFY25 Financial Report

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 6-a

**Presenter:** MaCain Hildebrand, Justice Services Manager

**Information:** X

#### **Endorsement:**

#### **Background Information:**

Pursuant to Article III Section 5 of the El Paso County Community Corrections Board (CCB) By-Laws, the Board is responsible for monitoring and overseeing compliance with state and local standards. To ensure fiscal responsibility of the local contracts, the Board has requested a monthly financial report that explains all expenditures, by service type, for the local service providers.

El Paso County continues to work with the Division of Criminal Justice/Office of Community Corrections on matters related to contracting and allocation.

The billing documents (invoicing) for the March billing cycle have been completed.

#### **Recommended Motion:**

N/A

MONTH: Mar-25

EMBRAVE

	Total SFY25 Contract		
	\$ 6,702,057.16	TOTAL YTD Expenditure	% Contract Expended
Residential Housing	\$ 5,968,005.50	\$ (4,491,359.59)	67.01%
COP IRT	\$ 116,765.33	\$ (177,227.37)	2.64%
Non-Residential	\$ 175,809.55	\$ (143,071.68)	2.13%
Correctional Treatment	\$ 120,000.00	\$ (16,015.62)	0.24%
Facility Payment	\$ 321,476.78	\$ (321,476.78)	4.80%
Other	\$ -	\$ -	0.00%
Total YTD Expenditure		\$ (5,149,151.04)	76.83%
Percent Actual Expended			
Expected YTD Per Contract			75.00%
Percent Under/Over (-)			-1.83%

**Total Balance in Contract** \$ 1,552,906.12

Expected YTD Expenditures Per Contract	Actual YTD Expenditure	Actual YTD \$ Under / (Over) Against Expected	% Under / Over (-) against expected	
\$ 4,476,004.13	\$ 4,491,359.59	\$ (15,355.46)	-0.34%	Residential
\$ 87,574.00	\$ 177,227.37	\$ (89,653.37)	-102.37%	COP IRT
\$ 131,857.16	\$ 143,071.68	\$ (11,214.52)	-8.51%	Non-Residential
\$ 90,000.00	\$ 16,015.62	\$ 73,984.38	82.20%	Correctional Treatment

4th Judicial District - Community Corrections Program Revenue and Expenditures  
SUMMARY OF ALLOCATION EXPENSES - EMBRAVE  
SFY25 July 1, 2024 - June 30, 2025

EMBRAVE			ACTUAL INVOICING RECEIVED FROM AND PAID TO VENDOR						TOTAL FIRST HALF
	Allocated Amount From DCJ/EPC	Actual Expenditure YTD from 7/1/24 to 03/31/25	Jul-24	Aug-24	Sep-24	Oct-24	Nov-24	Dec-24	
Community Corrections Residential Housing	\$ 5,968,005.50	\$ 4,491,359.59	\$ 494,146.59	\$ 468,945.19	\$ 432,618.19	\$ 467,878.84	\$ 461,871.73	\$ 527,914.34	\$ 2,853,374.88
Community Corrections - COP IRT	\$ 116,765.33	\$ 177,227.37	\$ 23,175.34	\$ 22,108.99	\$ 27,867.28	\$ 20,047.38	\$ 15,639.80	\$ 18,838.85	\$ 127,677.64
Community Corrections - Non-Residential	\$ 175,809.55	\$ 143,071.68	\$ 15,531.40	\$ 17,319.18	\$ 17,425.20	\$ 16,874.60	\$ 16,741.12	\$ 16,628.48	\$ 100,519.98
Community Corrections Correctional Treatment	\$ 120,000.00	\$ 16,015.62	\$ 1,105.00	\$ 1,602.00	\$ 990.00	\$ 1,670.00	\$ 2,777.00	\$ 1,330.00	\$ 9,474.00
Community Corrections Facility Payments (FP)	\$ 321,476.78	\$ 321,476.78	\$ -	\$ -	\$ 160,738.39	\$ -	\$ -	\$ -	\$ 160,738.39
Other		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Option Allocation (add only if received)		\$ -							
	\$ 6,702,057.16	5,149,151.04	\$ 533,958.33	\$ 509,975.36	\$ 639,639.06	\$ 506,470.82	\$ 497,029.65	\$ 564,711.67	\$ 3,251,784.89
	Contract Amount Remaining		Jan-25	Feb-25	Mar-25	Apr-25	May-25	Jun-25	TOTAL SECOND HALF
Community Corrections Residential Housing	\$ 1,476,645.91		\$ 539,857.46	\$ 515,366.97	\$ 582,760.28	\$ -	\$ -	\$ -	\$ 1,637,984.71
Community Corrections - COP IRT	\$ (60,462.04)		\$ 10,236.96	\$ 14,004.73	\$ 25,308.04	\$ -	\$ -	\$ -	\$ 49,549.73
Community Corrections - Non-Residential	\$ 32,737.87		\$ 15,575.92	\$ 10,814.40	\$ 16,161.38	\$ -	\$ -	\$ -	\$ 42,551.70
Community Corrections Correctional Treatment	\$ 103,984.38		\$ 1,774.62	\$ 400.00	\$ 4,367.00	\$ -	\$ -	\$ -	\$ 6,541.62
Community Corrections Facility Payments	\$ -		\$ -	\$ -	\$ 160,738.39	\$ -	\$ -	\$ -	\$ 160,738.39
Other	\$ -		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Option Allocation (add only if received)	\$ -								\$ -
<b>REMAINING FUNDS IN ALLOCATION</b>	<b>\$ 1,552,906.12</b>		\$ 567,444.96	\$ 540,586.10	\$ 789,335.09	\$ -	\$ -	\$ -	\$ 1,897,366.15

Expected Expenditure Total Allocation (Monthly)	\$ 531,715.03
Actual Expenditure Total Allocation (Current Month)	\$ 789,335.09
% Expected Expenditure (To Date)	75.00%
% Actual Expenditure (To Date)	76.83%
% Under / (Over) Spent	-1.83%

Expected YTD Expenditures Per Allocation	Actual YTD Expenditure	Actual YTD \$ Under / (Over) Against Expected	% Under / Over (-) against expected	
\$ 4,476,004.13	\$ 4,491,359.59	\$ (15,355.46)	-0.34%	Residential Housing
\$ 87,574.00	\$ 177,227.37	\$ (89,653.37)	-102.37%	COP IRT
\$ 131,857.16	\$ 143,071.68	\$ (11,214.52)	-8.51%	Non-Residential
\$ 90,000.00	\$ 16,015.62	\$ 73,984.38	82.20%	Correctional Treatment
\$ 321,476.78	\$ 321,476.78	\$ -	0.00%	Facility Payment

MONTH Mar-25  
GEO REENTRY GROUP/COMMUNITY ALTERNATIVES OF EL PASO COUNTY (CAE)

	<i>Total SFY25 Contract</i>		
	\$ 6,601,318.77	TOTAL YTD Expenditure	% Contract Expended
Residential Housing	\$ 5,968,005.50	\$ (4,285,234.13)	64.91%
COP IRT	\$ 116,765.33	\$ (67,180.05)	1.13%
Non-Residential	\$ 175,809.55	\$ (165,327.36)	2.50%
Correctional Treatment	\$ 180,000.00	\$ (142,305.00)	2.16%
Facility Payment	\$ 160,738.39	\$ (160,738.39)	2.43%
Other	\$ -	\$ -	0.00%
Total YTD Expenditure		\$ (4,820,784.93)	73.03%
Percent Actual Expended			
Expected YTD Per Contract			75.00%
Percent Under/Over (-)			1.97%
Total Balance in Contract		\$ 1,780,533.84	

<i>Expected YTD Expenditures Per Contract</i>	<i>Actual YTD Expenditure</i>	<i>Actual YTD \$ Under / (Over) Against Expected</i>	<i>% Under / Over (-) against expected</i>	
\$ 4,476,004.13	\$ 4,285,234.13	\$ 190,770.00	4.26%	Residential
\$ 87,574.00	\$ 67,180.05	\$ 20,393.95	23.29%	COP IRT
\$ 131,857.16	\$ 165,327.36	\$ (33,470.20)	-25.38%	Non-Residential
\$ 135,000.00	\$ 142,305.00	\$ (7,305.00)	-5.41%	Correctional Treatment

4th Judicial District - Community Corrections Program Revenue and Expenditures  
SUMMARY OF ALLOCATION EXPENSES - COMMUNITY ALTERNATIVES OF EL PASO COUNTY (CAE)  
SFY24 July 1, 2024 - June 30, 2025

Community Alternatives of El Paso County (CAE)			ACTUAL INVOICING RECEIVED FROM AND PAID TO VENDOR						TOTAL FIRST HALF
	Allocated Amount From DCJ/EPC	Actual Expenditure YTD from 7/1/24 to 03/31/25	Jul-24	Aug-24	Sep-24	Oct-24	Nov-24	Dec-24	
Community Corrections - Residential Housing	\$ 5,968,005.50	\$ 4,285,234.13	\$ 456,077.91	\$ 488,317.22	\$ 476,018.64	\$ 482,132.38	\$ 475,378.83	\$ 487,464.13	\$ 2,865,389.11
Community Corrections - COP IRT	\$ 116,765.33	\$ 67,180.05	\$ 8,815.16	\$ 8,601.89	\$ 9,881.51	\$ 4,620.85	\$ 5,473.93	\$ 7,464.45	\$ 44,857.79
Community Corrections - Non-Residential	\$ 175,809.55	\$ 165,327.36	\$ 17,132.14	\$ 17,744.20	\$ 17,981.02	\$ 19,198.32	\$ 19,850.62	\$ 20,513.92	\$ 112,420.22
Community Corrections Correctional Treatment	\$ 180,000.00	\$ 142,305.00	\$ 17,027.00	\$ 16,597.00	\$ 16,386.00	\$ 17,370.00	\$ 15,411.00	\$ 17,055.00	\$ 99,846.00
Community Corrections Facility Payments	\$ 160,738.39	\$ 160,738.39	\$ -	\$ -	\$ 80,369.19	\$ -	\$ -	\$ -	\$ 80,369.19
Other		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Option Allocation (add only if needed)		\$ -							
	\$ 6,601,318.77	4,820,784.93	\$ 499,052.21	\$ 531,260.31	\$ 600,636.36	\$ 523,321.55	\$ 516,114.38	\$ 532,497.50	\$ 3,202,882.31
	Allocation Amount Remaining		Jan-25	Feb-25	Mar-25	Apr-25	May-25	Jun-25	TOTAL SECOND HALF
Community Corrections - Residential Housing	\$ 1,682,771.37		\$ 483,696.36	\$ 433,222.46	\$ 502,926.20	\$ -	\$ -	\$ -	\$ 1,419,845.02
Community Corrections - COP IRT	\$ 49,585.28		\$ 8,246.44	\$ 6,682.46	\$ 7,393.36	\$ -	\$ -	\$ -	\$ 22,322.26
Community Corrections - Non-Residential	\$ 10,482.19		\$ 19,649.16	\$ 14,998.12	\$ 18,259.86	\$ -	\$ -	\$ -	\$ 52,907.14
Community Corrections Correctional Treatment	\$ 37,695.00		\$ 14,351.00	\$ 12,779.00	\$ 15,329.00	\$ -	\$ -	\$ -	\$ 42,459.00
Community Corrections Facility Payments	\$ -		\$ -	\$ -	\$ 80,369.20	\$ -	\$ -	\$ -	\$ 80,369.20
Other	\$ -		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Option Allocation (add only if needed)	\$ -								\$ -
REMAINING FUNDS IN ALLOCATION	\$ 1,780,533.84		\$ 525,942.96	\$ 467,682.04	\$ 624,277.62	\$ -	\$ -	\$ -	\$ 1,617,902.62

Expected Expenditure Total Allocation (Monthly) \$ 536,715.03  
Actual Expenditure Total Allocation (Current Month) \$ 624,277.62  
% Expected Expenditure (To Date) 75.00%  
% Actual Expenditure (To Date) 73.03%

% Under / (Over) Spent 1.97%

Expected Expenditures Per Allocation	Actual YTD Expenditure	Actual YTD \$ Under / (Over) Against Expected	% Under / Over (-) against expected	
\$ 4,476,004.13	\$ 4,285,234.13	\$ 190,770.00	4.26%	Residential Housing
\$ 87,574.00	\$ 67,180.05	\$ 20,393.95	23.29%	COP IRT
\$ 131,857.16	\$ 165,327.36	\$ (33,470.20)	-25.38%	Non-Residential
\$ 135,000.00	\$ 142,305.00	\$ (7,305.00)	-5.41%	Correctional Treatment
\$ 160,738.39	\$ 160,738.39	\$ -	0.00%	Facility Payment

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Provider Termination Reports – March 2025

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 6-b

**Presenter:** MaCain Hildebrand, Justice Services Manager

**Information:** X

**Endorsement:**

#### **Background Information:**

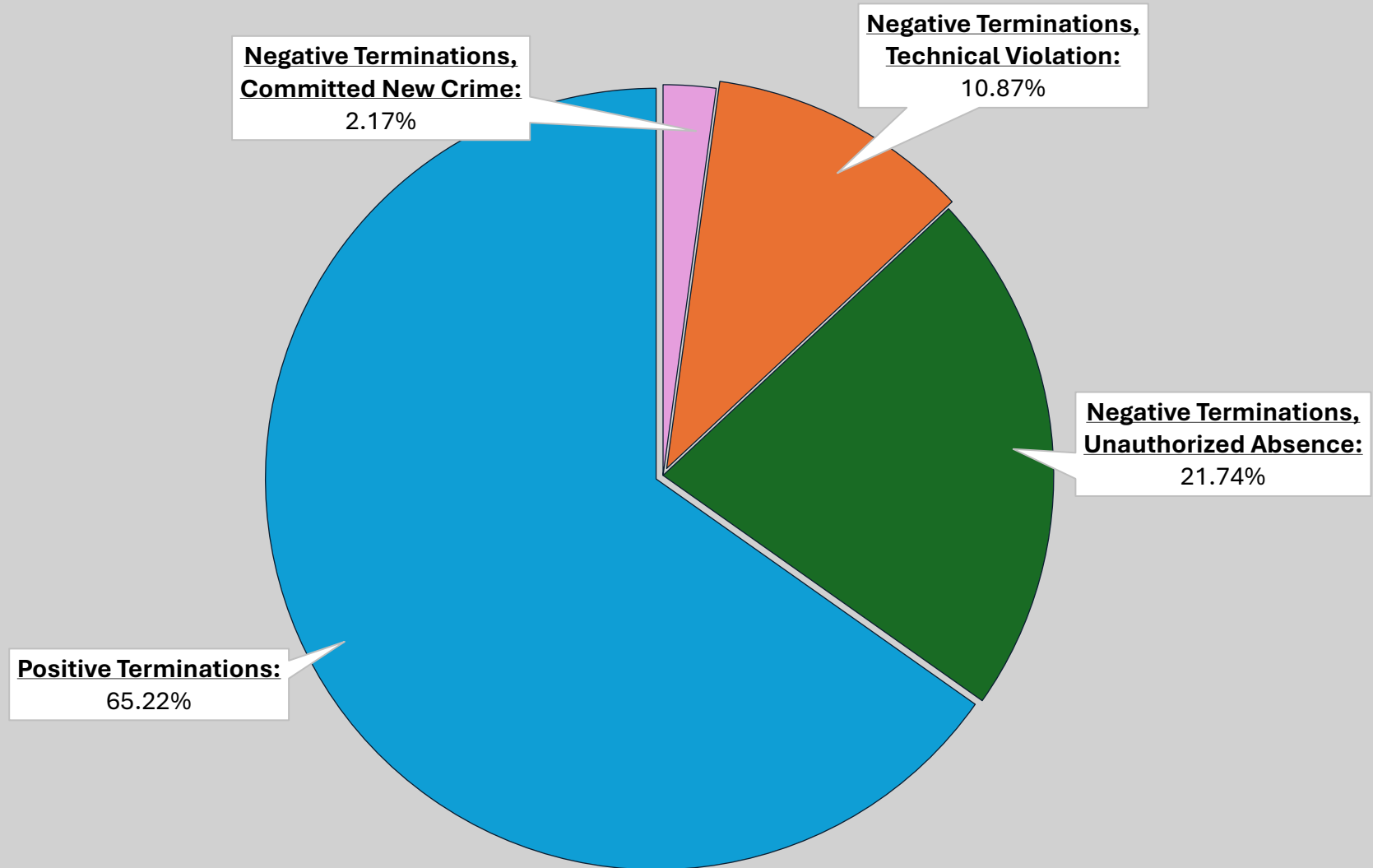
Pursuant to Article II of the El Paso County Community Corrections Board (CCB) Bylaws and section 4a of Colorado Revised Statute 17-27-103, as amended, local community corrections boards are responsible for making assessments on the number of offenders who have an unauthorized absence from custody. The data is based on reports prepared by the Community Corrections staff pursuant to Section 11 of the Colorado Revised Statute 17-27-104.

The attached Provider Termination Reports are for March 2025.

#### **Recommended Motion:**

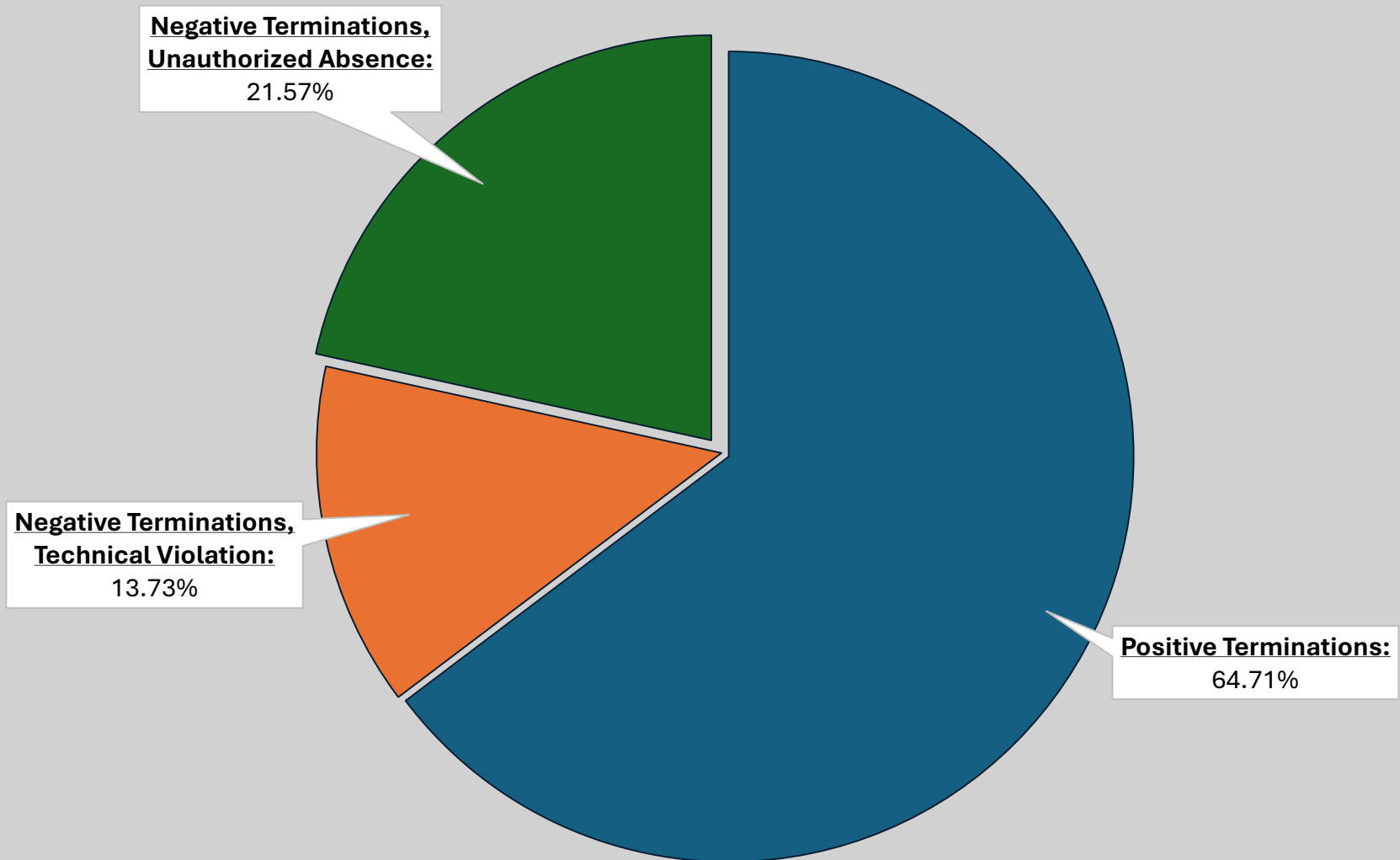
N/A

### CAE Residential Terminations - March 2025



\*Neutral Terminations not Included

## Embrave Residential Terminations - March 2025



\*Neutral Terminations not Included

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Staff Report – April 2025

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 6-c

**Presenter:** MaCain Hildebrand, Justice Services Manager

**Information:** X

**Endorsement:**

#### **Background Information:**

Staff will provide insight and information on upcoming events, activities, and other topics not specifically covered as separate agenda items. Topics covered under this agenda item will generally consist of the following:

- Save-the-date: El Paso County will be hosting the Colorado Association of Community Corrections Boards (CACCB) summer meeting on Friday, June 13, 2025
- Save-the-date: The Community Corrections Board Retreat will be held on Friday, October 10, 2025.
- Tours of CAE and Embrave will be offered to Board Members in May. Calender invites with the date and time options will be sent out in the upcoming week.
- A summary of the JBC's revised recommendation for community corrections appropriations is attached.

#### **Recommended Motion:**

N/A



Joint Budget Committee Staff

## Memorandum

To: Joint Budget Committee  
From: Justin Brakke, JBC Staff (303-866-4958)  
Date: Friday, March 21, 2025  
Subject: [Revised recommendation for community corrections appropriations](#)

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### JBC action

**Key Takeaway:** The JBC approved JBC staff's recommendation to reduce mostly guaranteed revenue for providers by \$2.5 million General Fund and increase unguaranteed revenue for providers by \$2.5 million General Fund. The guaranteed revenue does not depend service provision. The unguaranteed revenue depends on the number of offenders served. The JBC also adjusted the Long Bill footnote that governs how the community corrections system is funded. Specifically, that DCJ adjust reimbursement rates on an as-needed basis.

### Components of action: Approve JBC staff recommendation

- **Reallocate \$2.5 million General Fund from the *Community Corrections Facility Payments* line item to the *Community Corrections Placements*.** Assumes the elimination of 16 facility payments for providers with a physical capacity greater than 105 beds. Assumes the retention of 11 facility payments for smaller providers. Assumes that most larger providers can offset the lack of a facility payment by increasing their average daily population (ADP) by about 6 qualified offenders ( $\$161,000 \text{ FY 2024-25 facility payment} \div \$70.39 \text{ standard residential per-diem} \div 365 \text{ days} = 6 \text{ average daily population of offenders}$ ). A \$2.5 million General Fund appropriation in the *Placements* line item supports an ADP of about 96 standard residential placements.
- **Adjust *Community Corrections Placements* Long Bill footnote to provide the DCJ with the flexibility to adjust per-diem rates.** The Long Bill footnote governs the DCJ's allocation of the appropriation for *Placements*, which has consistently reverted millions of dollars over the past few fiscal years. The DCJ defers to the per-diem rate set in the Long Bill footnote, but this deference is not a legal requirement. The DCJ could adjust per-diem rates on a limited basis in lieu of a facility payment, hence the change to the Long Bill footnote.

### Reason for comeback

Provide the JBC with alternatives to the approved JBC staff recommendation. Address provider concerns, which include a lack of trust in the Department's administration of appropriations for community corrections.

# Revised Recommendation

## Budget and other non-statutory changes

- Reallocate \$1.25 million from *Facility Payments* line item to *Placements* line item in FY 2025-26. Reallocate the originally approved amount of \$2.5 million in FY 2026-27, annualized through the budget process.
- Amend previously approved request for information to include the following:
  - On August 1, report the allocation of the appropriation for *Community Corrections Placements*. This report should include:
    - A summary of all contracted and subcontracted amounts for FY 2025-26. This summary should include:
      - The dollar amount allocated, the number of beds, and the per-diem rate for FY 2025-26.
      - The dollar amount allocated, the number of beds, and the per-diem rate for FY 2024-25, along with actuals for each figure. For example, 200 beds were allocated and 175 beds were filled; \$2.0 million was allocated and \$1.75 million was spent.
      - The dollar amount allocated, the number of beds, and the per-diem rate for FY 2023-25, along with actuals for each figure.
    - All FY 2025-26 contracts uploaded to a Google Drive.
  - Provide quarterly reports of spending by contracted and subcontract.

## Statutory changes

- **Eliminate DCJ's statutory authority to transfer 10% of appropriations between line items for community corrections [Section 17-28-108 (5) C.R.S].** This is a legacy item from 1993 when the Long Bill structure for community corrections was very different, as was the system itself. Staff has concerns about the potential use of this statutory transfer authority and the degree to which department's use such transfer authority to not keep the General Assembly informed about spending trends and needs. Staff recommends that the Department and JBC discuss potential Long Bill footnotes to provide transfer authority during the next budget cycle.
- **Authorize up to \$2.0 million in over-expenditures for felony placements in community corrections for the next three fiscal years.** This is a little over 2.0% of the appropriation for *Community Corrections Placements*. The amount is somewhat arbitrary; the JBC should pick a number that it is comfortable with if it is amenable to the concept. The purpose is to reassure providers that the Division has the authority to reimburse them if they serve more

offenders than expected/allocated. Staff thinks this is a better option than appropriating General Fund with the hope that utilization increases, particularly among DOC transition placements. Staff recommends the three-year window so the impact of the change can be considered before extending it or making it permanent.

## Additional information (optional reading)

### Cost of community corrections relative to prison

**Community corrections is less expensive than prison a broad sense. But community corrections is now more expensive in annual budgeting terms.** Savings from the use of community corrections will only manifest through prison closures or avoided prison openings.

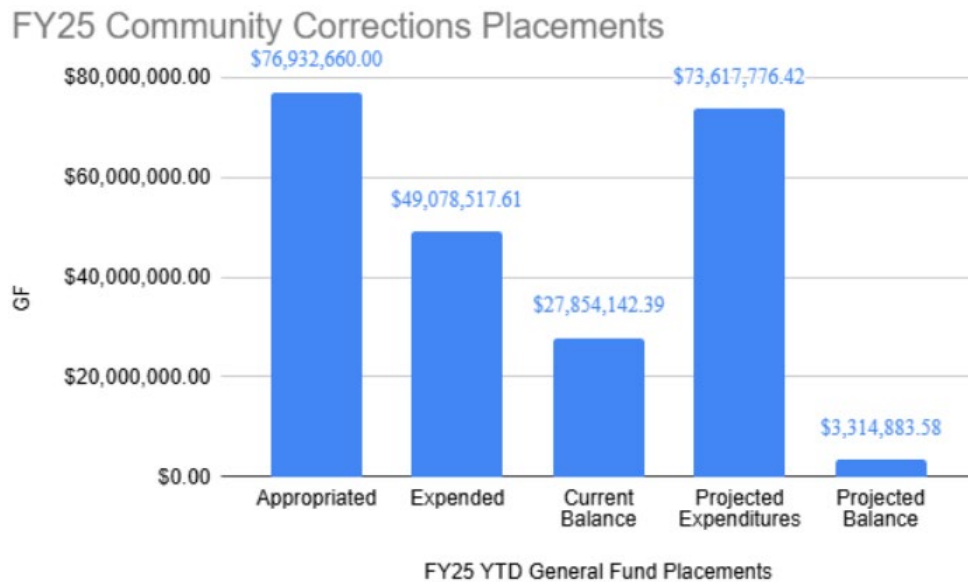
The overall daily cost of incarceration across all DOC state prison facilities is more than twice the daily cost of a standard residential community corrections bed. It is currently \$70.39 per day for standard residential community corrections. Staff estimates that it costs well over \$160 per day across all state-run DOC facilities.

But the budgetary reality is that changes in community corrections capacity cost more than changes in prison capacity through the annual budget process, with prison closures or openings being the exception.

- 192 prison beds at Delta, a Level 1 minimum security prison = \$1.7 million General Fund and 14.0 FTE
- 192 private prison beds at a per-diem of \$66.52 = \$4.7 million General Fund
- 192 standard residential community corrections beds at a per-diem of \$70.39 = \$4.9 million General Fund.

### Projected \$3.3 million General Fund reversion in FY 2024-25

Data through the end of February 2025 suggest that the *Community Corrections Placements* line item will revert about \$3.3 million General Fund at the end of the current fiscal year (see chart on next page).



Source: Division of Criminal Justice Community Corrections Placements Budget Dashboard<sup>1</sup>

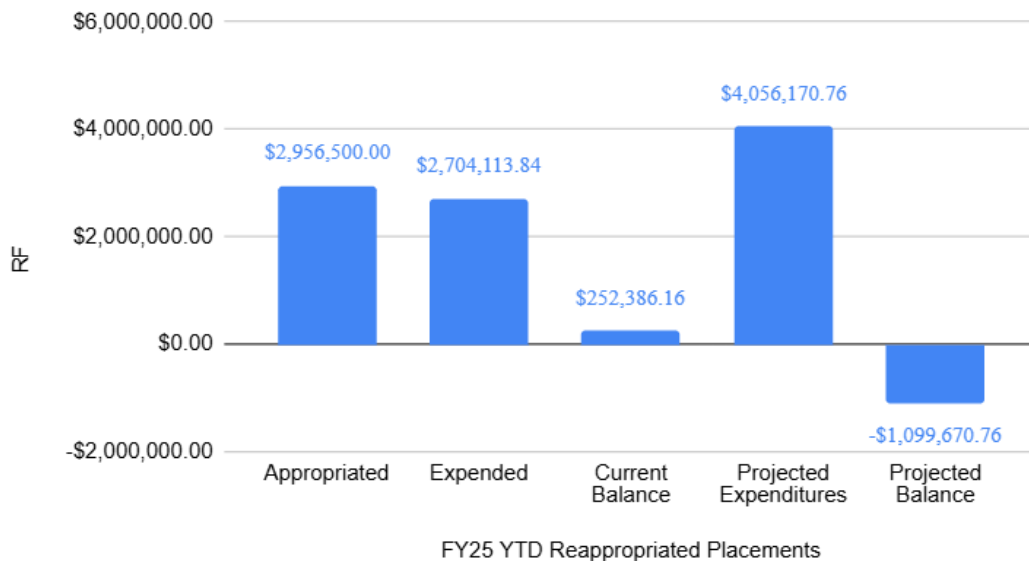
## Projected \$1.0 million over-expenditure for Correctional Treatment Cash Fund placements

Data through the end of February 2025 suggest that the Department will overspend its appropriation for placements supported by the Correctional Treatment Cash Fund, which appear as reappropriated funds in the Long Bill (see chart on next page).

<sup>1</sup> See <https://sites.google.com/state.co.us/cc-placement-budget?usp=sharing>. The dashboard offers the following notes about the data:

- Simple projection calculations are utilized for this data and do not include any anticipated increases in capacity related to opening beds or Average Daily Population Trend Analysis. They assume spending will stay average.
- Per C.R.S. 17-27-108(5), the Department has the authority to move up to 10% of annual appropriations between community corrections line items. Given that there are several line items that could be utilized for this purpose, the projected balances were not directly compared with each other to get one single projection.
- Data includes all invoices submitted and processed by date last updated. Any late invoices will not be reflected.

## FY25 YTD Correctional Treatment Cash Fund Placements



Source: Division of Criminal Justice Community Corrections Placements Budget Dashboard

## Recent funding changes and attempted changes

- **FY 2025-26 approved actions to date:** Net General Fund increase of about \$650,000 across all community corrections line items.
- **FY 2024-25:** Stakeholders requested and the JBC approved an 87% increase in reimbursement rates for certain specialized services. This cost about \$3.0 million General Fund within the existing appropriation.
- **FY 2022-23**
  - The General Assembly opts to cover 100% of offender subsistence or “rent” fees of \$17.00 per day by increasing the standard residential reimbursement rate by that amount. At the time, providers generally asserted that they were only able to collect about 80% of what offenders owed. So, based on this assertion, the General Assembly increased provider rates by about 20%.
  - The General Assembly approved appropriations for performance-based contracting, which at the time boosted the reimbursement rate by up to 2% for higher performing providers.
- **In 2021 and 2022,** stakeholders in the community corrections system explored ways to support misdemeanor placements with General Fund appropriations. Statute only allows the General Fund to support felony placements. As JBC staff understood it, and still understands it, there were a couple of key things driving this effort.

- HB 19-1263 reclassified some drug-related felonies as misdemeanors. The thinking, as JBC staff understood it, was that the same people who benefitted from community corrections services as felony offenders would still benefit from those services as misdemeanants.
- The other issue was financial stress. The community corrections population crashed during COVID. The DOC released a lot of inmates to parole and the courts drastically reduced their operations. **Allowing the General Fund to support misdemeanor placements would have increased provider revenue, but it also would have eaten into the system's existing capacity to serve DOC inmates and other felony offenders.**

## Facility payments

### Summary

**JBC staff thinks the General Assembly should move away from facility payments and focus on better funding methods for actual services.** Previous JBC staff initiated the recommendation to add the *Facility Payments* the FY 2014-15 Long Bill. Current JBC staff thinks the facility payment was, and is, a band-aid that does not address the actual issues that drove the recommendation. Staff thinks that the JBC, General Assembly, the Division of Criminal Justice, and stakeholders in the community corrections system should devote their energy to addressing core issues related to per-diem rates, bed allocations, and the efficiency of placements.<sup>2</sup>

Furthermore, the facility payment is divorced from its original design, in part because the design was an overly-complicated attempt to micromanage staffing and compensation levels across a diverse array of dozens of providers. Now the facility payment is essentially guaranteed revenue that does not serve a larger purpose.

### Details

This statement from a JBC staff briefing in December 2013 captures the impetus for the facility payment: "...It is probably impossible to operate a small community corrections facility that provides standard beds and relies exclusively on revenue provided by the Division of Criminal Justice and on subsistence fees from offenders."

The proposed solution, or part of it, was to give every facility the same amount of money regardless of facility size, offender population, or location. The logic being that, for instance, a payment of \$100,000 is proportionally more valuable to smaller providers who cannot achieve economies of scale than larger providers who can achieve economies of scale.

There were conditions attached to it, but every provider regardless of size was eligible for the payment. A Long Bill footnote established ultra-specific conditions:

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<sup>2</sup> This should not be read as a criticism of previous JBC staff. Current JBC staff does not know the context in which previous JBC staff was operating or what the JBC at the time was asking JBC staff to do.

“These payments may be withheld in whole or in part from facilities that (1) fail to maintain a ratio of at least one case manager for every 20 residents, (2) fail to raise average pay and benefits of security staff members by at least 10 percent, or (3) fail to raise the average pay and benefits of case managers by 10 percent. A facility is exempt from requirement (2) if the sum of average pay and benefits for security staff members exceeds \$33,000 annually. A facility is exempt from requirement (3) if the sum of average salary and benefits for case managers exceeds \$38,500 annually. For purposes of these computations, payroll taxes are not benefits. Community corrections programs are encouraged to exceed these goals.”

Current JBC staff thinks the JBC and General Assembly should not attempt to micromanage a diverse system of dozens of providers through Long Bill footnotes and complicated funding mechanisms. They are not sustainable or easily replicated, especially if there is turnover on the JBC, JBC staff, or within the Division of Criminal Justice. At this point, the facility payment is guaranteed revenue for providers. There is modest Long Bill footnote guidance about legislative intent with respect to performance enhancing measures.

Furthermore, the facility payment does not deal with core problems and potentially discourages actions required to address those core problems. For example, imagine that you are a provider with a 50-bed facility. You are getting \$100 per day for every day that an offender occupies that bed and receives your services. But you cannot stay financially viable at that per-diem rate for that amount of beds. The primary options for dealing with that are:

- Supply a viable number of beds
- Set a viable price for the service

Those two solutions may encounter different problems and potential solutions to those problems. In JBC staff’s view, it would be more helpful and productive for stakeholders to focus on those two main issues. The facility payment does not deal with these issues. In JBC staff’s view, it discourages the discussion and development of processes and policies pertaining to viable sizing and pricing for the service.

## Tension between cost and quantity in *Placements*

Decision makers (JBC, Gov’s Office, DCJ, etc.) have historically worried about retaining capacity while keeping a lid on appropriations.

- **Cost:** A Long Bill footnote establishes a fixed per-offender per-day reimbursement rate. The universal per-diem rate for standard residential services is \$70.39. This rate applies all programs providing that service, regardless of the size, location, or quality of that program. A 50-bed program in southwest Colorado gets the same per-offender per-diem rate as a 300-bed program along the Front Range. The exception is incentive payments related to performance-based contracting.

- **Quantity:** The fixed per-diem rate produces a predictable amount of “funded capacity” in community corrections.

**Why attempt to maintain a predictable amount of funded community corrections capacity?**

Theoretically, more community corrections capacity means more people not in prison, which means more General Fund savings because community corrections is cheaper than prison.

This tradeoff is more complicated than it used to be. As noted on page 3, the budgetary reality is that changes in community corrections capacity cost more than changes in prison capacity through the annual budget process, with prison closures or openings being the exception.

JBC staff perceives that desire to retain community corrections capacity is still a major factor in how people think about community corrections. For example, it is possible that DCJ may be apprehensive about exercising its authority adjust per-diem rates. If the Division increases per-diem rate, and the appropriation stays constant, the State ends up paying for fewer community corrections beds, thereby reducing funded capacity, thereby increasing the prison population (in theory). For example:

- \$50 per diem for 1 bed for 365 days = an \$18,250 appropriation.
- \$100 per-diem within an \$18,250 appropriation for 365 days gets you 0.5 beds.

If the Division increases per-diem rates and the community corrections population increases unexpectedly, it could lead to a couple of things: (1) a request for a significant increase in General Fund appropriations, or (2) a mid-year per-diem rate reduction. In the first case, the Division risks criticism from the General Assembly. In the second case, the Division risks upsetting providers. JBC staff plans to explore the tension between cost and capacity in a future briefing issue.

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Embrace Waiver Request of Standard OMA-010

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 7a

**Presenter:** Dr. Sue Kuiper, Director of Clinic Services, Embrace

**Information:**

**Endorsement:** X

#### **Background Information:**

The Division of Criminal Justice-Office of Community Corrections (DCJ-OCC) has requested a general waiver for Standard OMA-010. This Standard makes no exceptions for individuals still under supervision. Therefore, a request to waive the Standard broadly is required.

Embrace is submitting a general waiver for Standard OMA-010, which requests permission to begin hiring staff who are actively under supervision for the position of Peer Support Specialist.

The OCC has requested that the waiver request specifically outline the position Embrace wishes to hire under the waiver's provisions, what requirements Embrace has established for selecting such candidates, specifically what work they will be doing/services provided, how, by whom, and when they will be supervised, and what decision-making authority they will have relevant to clients in the Embrace program.

The requirements of Colorado Community Corrections Standard OMA-010 are included for reference, along with Embrace's waiver request letter.

#### **Recommended Motion:**

Requesting Community Corrections Board endorsement of Embrace's waiver request of Community Corrections Standard OMA-010 to hire individuals still under supervision for the position of Peer Support Specialist.

## **2022 Colorado Community Corrections Standards**

### **OMA-010: Staff Backgrounds and Criminal Conduct**

Applicants who have been offered or will be offered a conditional position will be subject to a name and fingerprint background check initiated by the program/facility through the Office of Community Corrections (OCC). At the time the conditional offer is made or is going to be made, the program/facility shall submit the name, date of birth, and social security number of the applicant to the OCC for an initial name check. The initial background investigation shall include a CCIC/NCIC criminal history and warrants check as well as documented verification of compliance with job qualifications. The results of this background check will be documented in the employee's personnel file.

No applicant who is required to register pursuant to the provisions of the Colorado Sex Offender Registration Act is allowed to be employed by any Community Corrections facility.

Any person who is still under the jurisdiction or supervision of the court or another referral agency (probation, parole) is not eligible to work at a Community Corrections facility until they are no longer under supervision or in certain circumstances as approved by the local community corrections board.



5465 Mark Dabbling Blvd  
Colorado Springs, CO 80918  
Phone 719-473-4460

## MEMORANDUM

TO: Chantel Bruce, 4<sup>th</sup> Judicial District Community Corrections Board Chair  
Christine Burns, Justice Services Division Manager  
FROM: Dr. Susan Kuiper, Director of Client Services, Embrace  
DATE: 4/3/2025  
RE: Waiver request

Dear Chantel Bruce and Christine Burns,

Embrace respectfully requests a waiver for DCJ standard

- OMA-010, Staff Backgrounds and Criminal Conduct and

### OMA-010: Staff Backgrounds and Criminal Conduct

*Applicants who have been offered or will be offered a conditional position will be subject to a name and fingerprint background check initiated by the program/facility through the Office of Community Corrections (OCC). At the time the conditional offer is made or is going to be made, the program/facility shall submit the name, date of birth, and social security number of the applicant to the OCC for an initial name check. The initial background investigation shall include a CCIC/NCIC criminal history and warrants check as well as documented verification of compliance with job qualifications. The results of this background check will be documented in the employee's personnel file. No applicant who is required to register pursuant to the provisions of the Colorado Sex offender Registration Act is allowed to be employed by any Community Corrections facility. Any person who is still under the jurisdiction or supervision of the court or another referral agency (probation, parole) is not eligible to work at a Community Corrections facility until they are no longer under supervision or in certain circumstances as approved by the local community corrections board.*

Embrace is requesting a waiver for this standard for the purpose of allowing people with a criminal background who are still under legal supervision, such as probation or parole, to be employed at Embrace in the Peer Support Specialist position. We submit the following research in support of this request:

**We can do more together.**

[www.embrace.org](http://www.embrace.org)



5465 Mark Dabling Blvd  
Colorado Springs, CO 80918  
Phone 719-473-4460

1. Research clearly indicates that peer mentors positively contribute to the overall wellbeing of people in the criminal justice system. SAMHSA, the National Library of Medicine, the Council of State Governments and multiple offices within the US Department of Justice, have all published literature in strong support of peer mentoring for people in the criminal justice system. Because of this, Embrave intends to hire peer mentors to work in our programs as staff members working closely with our case managers and clinical staff.
2. A recent study (Matthews, 2021) shows that to be effective, peer mentors working with people in the criminal justice system are more effective if they also have a history of involvement with the criminal justice system as they are seen as a true peer to the people they mentor. This conclusion is widely supported by clients in our facilities who have stated they are interested in using peer mentoring services. Because of this, we only hire peer mentors with a criminal history.

We are asking the CCB to waive OMA-010 to allow us to hire people currently under legal supervision as peer support specialists. Our hiring process includes a background check to ensure that applicants have accurately disclosed all of their criminal history. As a practice, we require all peer support specialist applicants to meet the following criteria to be permitted to apply for the position:

1. Applicants must have their peer mentoring certification
2. Applicants must have a criminal record that does not include any sex offenses
3. Applicants must be in recovery for at least 18 months
4. Applicants offered a position must agree to random drug testing
5. Applicants with lived experience in prison and/or community corrections is preferred

The peer support specialists perform the following job duties:

1. One to one mentoring
2. Crisis intervention
3. Facilitate recovery-based classes such as 7 Habits on the Inside, Parenting with Love and Logic, Smart Recovery, etc.
4. Facilitate sober leisure activities such as bowling, hiking, rock climbing, dart wars, movies, Pathfinder, etc.
5. Bring clients to recovery based activities in the community sponsored by organizations like Serenity Recovery Connection.

**We can do more together.**

[www.embrave.org](http://www.embrave.org)



5465 Mark Dabling Blvd  
Colorado Springs, CO 80918  
Phone 719-473-4460

## 6. Documentation of all peer support activities

Our peer support specialists and all peer activities are supervised by Carrie Gavitt, LCSW. While they interact with clients on a daily basis, our peers do not have any authority over the clients in the program. While they are often involved with clients who are non compliant with the program, they do not have any decision making authority to terminate a client from the program. They also do not engage in work-related activities that are in any way punitive or typically thought of as “correctional”. They are prohibited from doing pat searches, room searches, urinalysis or breathalyzer testing, whereabouts calls, etc. They are allowed to do facility walkthroughs for the purpose of engaging with clients in the facilities.

Embrace maintains two separate client databases, CorrectTech and Reliatrix. The bulk of the client data is stored in CorrectTech while all peer-related data is stored in Reliatrix. One of our peers, Sara Baldwin, has limited access to CorrectTech to retrieve client demographic data to transfer it to Reliatrix. Our other peers do not have any access to CorrectTech.

It is our hope that the Board will vote to waive this standard so we can choose to employ someone in this position who is under legal supervision, such as probation or parole. If this request is granted, we will continue to bring requests to hire specific individuals with felony convictions to the board for approval following the written waiver process in OMA-013.

### **Dr. Susan Kuiper**

Director of client services  
5465 Mark Dabling Blvd  
Colorado Springs, CO 80918  
**P:** 719.473.3033 EXT. 415  
**E:** [skuiper@embrace.org](mailto:skuiper@embrace.org)  
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Matthews, E. (2021). Peer-focused prison reentry programs: Which peer characteristics matter most? *Incarceration*, 2(2). <https://doi.org/10.1177/26326663211019958>

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## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** DCJ SOMB Presentation

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 8-a

**Presenter:** Erin Austin, SOMB Implementation Specialist  
Office of Domestic Violence & Sex Offender Management  
Colorado Division of Criminal Justice

**Information:** X

**Endorsement:**

#### **Background Information:**

Erin Austin will present to the board on Risk Assessments and how to formulate decisions for sex offense clients who apply for community corrections. Additionally, she will present the principles of risk, need, and responsiveness, as well as the factors that are risk-relevant versus the perception of what people think impacts someone's risk of reoffending.

#### **Recommended Motion:**

N/A

## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Embrace and CAE – SFY25 2<sup>nd</sup> Half Facility Payment Distribution

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 8-b

**Presenter:** Christine Burns, Justice Services Division Director

#### **Information:**

**Endorsement:** X

#### **Background Information:**

The Department of Public Safety, Division of Criminal Justice, Community Corrections (DCJ), has allocated \$241,107.59 for the 2<sup>nd</sup> Half Facility Payments to be disbursed as outlined in the Statewide Facility Payments Policy and as allocated for State Fiscal Year 2025 by DCJ as follows:

ComCor, Inc. dba Embrace (Embrace) \$160,738.39  
GEO/Community Alternatives of El Paso County (CAE) \$80,369.20

Facility payments are to be made to vendors if they maintain a ratio of at least one case manager for every 20 residents and maintain the pay and benefits of security and case management staff as described in Long Bill Footnote 73 from FY 2015-16.

#### **Recommended Motion:**

Move to approve the distribution of the 2<sup>nd</sup> half of SFY25 Facility Payments.

- Embrace in the amount of \$160,738.39.
- GEO/Community Alternatives of El Paso in the amount of \$80,369.20



**Community Alternatives of El Paso County**  
**2945 E Las Vegas St**  
**Colorado Springs, Co 80906**

**GEO Reentry Services**  
**The GEO Group, Inc.®**  
4955 Technology Way  
Boca Raton, Florida 33431

July 12, 2024

Christine Burns, Justice Services Division Manager  
Community Corrections 4<sup>th</sup> Judicial District  
El Paso County  
17 N. Spruce St  
Colorado Springs, CO 80905

RE: Letter of Compliance with the Requirements for SFY24-25 Facility Payment

Ms. Burns,

Please accept this letter as the Community Alternatives of El Paso County's (CAE) affirmation of compliance with the Division of Criminal Justice's facility payment plan and requirements to receive facility payment allocations.

As an agency, we understand and have complied with the intent of the Colorado State Legislature's 2024-25 Long Appropriations Bill, House Bill 24-1430. CAE meets or exceeds the minimum goals of the facility payment as outlined by the General Assembly concerning the staff salary and case load size.

CAE works diligently to meet the expectations of the El Paso County Community Corrections Board and the DCJ Colorado Community Corrections Standards. We will continue to maintain requirements for Facility Payment funding to include case manager and security staffing levels, appropriate hiring incentives, employee recognition/bonus awards, and have exceeded required pay rate increases.

CAE has met and will continue to meet the expectations as set in the Performance Standards and Opportunities by providing reports to the Justice Services Department as follows:

- Case Manager to Client Ration Report on the 2<sup>nd</sup> and 4<sup>th</sup> Monday of each month.
- Bi-weekly reporting which will include the number of Case Managers funded, current vacancies, average vacancy rate for the month, and average client population. We are committed to filling positions based on the DCJ standards and requirements.
- Security Monitor Report on the 2<sup>nd</sup> and 4<sup>th</sup> Monday of each month which will include the number of Security Monitors funded, current vacancies, average vacancy rate for the

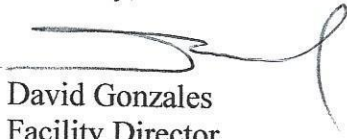
month and average client population. We are committed to filling positions based on DCJ standards and requirements.

- Facility Payment Audit report which will include staff name, position, salary, and client case load for case managers on the first business day of May and November.

CAE values the partnership and collaboration with the Justice Services Department as we look for opportunities to enhance behavioral change and successful re-entry.

Please let me know if you need any additional information.

Sincerely,



David Gonzales  
Facility Director



5465 Mark Dabbling Blvd  
Colorado Springs, CO 80918  
Phone 719-473-4460

July 12, 2024

Macain Hildebrand  
Community Corrections Program Manager  
El Paso County Justice Services

Dear Mr. Hildebrand,

The purpose of this letter is to affirm Embrace's intention to provide services in accordance with our contract with El Paso County. The organization leadership understands and shall comply with:

- 1) The Division of Criminal Justice's facility payment plan and all requirements to receive any facility payment allocations.
- 2) The intent of the CO State Legislature's Long Bill for the 2024-2025 Appropriations.

**Department of Public Safety, Division of Criminal Justice, Community Corrections, Community Corrections Facility Payments –**

**The amount of the appropriation assumes that the Department will make lower facility payments to programs that have lower costs due to case management staffing shortfalls or security and case management salary shortfalls relative to the staffing and salary model upon which the appropriation is based. Because per diem rates are unchanged for FY 2022-2023, these appropriations further assume that salary and staffing levels deemed adequate for FY 2021-22 will be deemed adequate for FY 2022-23 and that community**

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*corrections facilities with an average of 32 or more security FTE will receive a second facility payment.*

3) Embrace will provide to El Paso County our compliance with the below performance standards during the facility payment audit.

- Submit Case Manager to Client Ratio Report to EPC Community Corrections on the 2<sup>nd</sup> and 4<sup>th</sup> Monday of each month. This bi-weekly report is to include, at a minimum, the number of Case Managers funded, current vacancies, average vacancy rate for the month and average client population.
- Submit Security Monitor Report to EPC Community Corrections on the 2<sup>nd</sup> and 4<sup>th</sup> Monday of each month. This bi-weekly report is to include, at a minimum, the number of Security Monitors funded, current vacancies, average vacancy rate for the month and average client population.
- Each year submit the Facility Payment Audit Report (staff name, position, salary, and client case load for case managers) on the first business day of May and November.

It is a pleasure to serve El Paso County and the State of Colorado. We look forward to the coming year of service to our clients.

Sincerely,

Mark J. Wester  
Executive Director

Ryan Darilek  
Chair of the Board

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## **Community Corrections Board**

### **Agenda Item Summary**

**Agenda Item Title:** Transition Referral Waitlist

**Agenda Date:** April 16, 2025

**Agenda Item Number:** 8-c

**Presenter:** MaCain Hildebrand, Justice Services Manager

**Information:** X

#### **Endorsement:**

#### **Background Information:**

A statewide meeting with community corrections jurisdictions, the DCJ, and the Division of Adult Parole was held on April 10<sup>th</sup>. Representatives from the CDOC expressed their need to increase the number of offenders being placed in community corrections programs. Reducing the waitlist allows more eligible offenders to transition into a structured, supportive environment sooner. This can lower the chances of recidivism, enhance public safety, and support successful community reintegration. El Paso County's average waitlist for CDOC Transition offenders pending board review averages between 75 and 100.

We would request any possible suggestions and discussions from the board on ideas to increase the number of Transition referrals reviewed to help reduce the waitlist.

#### **Recommended Motion:**

N/A